DISTRICT OF SAANICH MINUTES OF THE SPECIAL COMMITTEE OF THE WHOLE MEETING HELD IN THE GARTH HOMER CENTRE AUDITORIUM 813 DARWIN AVENUE

THURSDAY, NOVEMBER 28, 2013 AT 7:30 PM

Present: Chair: Mayor Leonard

Council: Councillors Brice, Brownoff, Derman, Gerrard, Murdock, Sanders, Wade

and Wergeland

Staff: Paul Murray, Chief Administrative Officer; Doug Henderson, Director of

Parks & Recreation; Donna Dupas, Legislative Manager; and Andrea

Park, Senior Committee Clerk

3040-20 Cedar Hill Park Clay Tennis Court Proposal

CEDAR HILL PARK CLAY TENNIS COURT PROPOSAL

Report of the Director of Parks & Recreation dated November 15, 2013 providing an overview of the proposal from the Cedar Hill Clay Court Tennis Society to operate a clay court tennis facility in Cedar Hill Park.

The Cedar Hill Clay Court Tennis Society, represented by J. Miller and Dr. T. Hopper, made a presentation highlighting the following:

- The objective of the Society is to provide an affordable, viable, environmentally friendly, community tennis facility.
- Saanich will benefit from 1500 hours of court time in the new facility.
- This is the only site in the region they found suitable, in part due to Saanich's history of successful community partnerships.
- The site presently has drainage problems and is not well used; the tennis court project will include fixing the drainage.
- They have requested a \$100,000 grant and a \$250,000 loan from the municipality.
- A survey determined that the facility will be well used; a number of memberships have been presold.
- They did extensive community engagement prior to bringing the proposal forward to Council.
- An engineering study found the site was suitable for this use.
- The facility was designed to be neighbourhood friendly through the type of lighting, fencing, and its hours of operation.
- They will assist the Special Olympics softball team to relocate and will donate to the Bowker Creek Initiative.
- The clay courts facility could be the catalyst for a phased restoration initiative for both Cedar Hill Park and Bowker Creek.
- Clay courts are good for the body and perfect for this climate.
- It will be a non-profit club, affordable and open to all.

PUBLIC INPUT:

- J. Huff, Lochside Drive, stated:
- This is the best location for such a clay tennis court facility; she supports it.
- G. Mitchell, Doncaster Drive, stated:
- The field is not an unused space; it appears to be the best cost alternative for the Society.
- They should look elsewhere.

- J. Watson, Chair, Bowker Creek Initiative, stated:
- The Bowker Creek Blueprint will provide municipalities with an action plan for management and restoration of Bowker Creek and its corridor.
- There is now a timely opportunity to enhance this creek and watershed through a variety of partnerships.
- J. Schmuck, Rock Street, and President of Quadra Cedar Hill Community Association, stated:
- Council might first consider other alternative uses for this space.
- Restoration of the creek is supported but the use of public land by a private organization is a concern; there is no indication that other sites were considered.
- The proposed facility may have a detrimental financial impact on residents of Saanich.

K. Whitcroft, Inverness Road, stated:

- This site under consideration was once a wetland and source of the Bowker Creek; it was filled in when the Cedar Hill Recreation Centre was constructed.
- There is now an opportunity to return the lands to wetland for water storage and to reduce flooding.

A. Ruszel, Ascot Drive, stated:

- The site should be left open for other community uses and facilities which would be less costly.
- For example, presently the park has no playground and no trails for the disabled.
- It would be preferable to develop a concept plan for Cedar Hill Park similar to the one developed for Gyro Park, for example.

D. Griffin, McMorran Place, stated:

 As a tennis player he would support the clay court facility; it is well-located for the entire Greater Victoria area.

L. Cerny, Oakmount Avenue, stated:

- This is Saanich land for Saanich residents; there is a duty of stewardship for future generations.
- Consider all the needs of the community, not just those of a private club.

C. Brodeur, President, Victoria Special Olympics, stated:

- The Special Olympics softball program uses the two ball diamonds in Cedar Hill Park.
- They have been offered other locations in Saanich but found them unsuitable for the safety needs of their athletes.

L. White, member, Victoria Special Olympics, stated:

- She is on the softball team and finds this location easy to access.
- J. Martin, member, Victoria Special Olympics, stated:
- It will be difficult for the softball team if they lose this location.

If they cannot find a replacement field the team may not be able to carry on.

M. Bergstrom, Mt. Tolmie Community Association, stated:

- It was disappointing that the Parks Department did not involve the community earlier in the process; the process was flawed.
- The scope of the project is a concern; it will have an impact on current users and on the environment.
- More open houses to consider the best use of these lands is advised.

T. Trotter, Merriman Place, stated:

- This is not the right location for the clay court facility; existing underutilized outdoor hard-surfaced courts could be replaced with clay courts.
- There are other options for better use of the greenspace.

J. Mullan, Doncaster Drive, stated:

- The existing tennis facilities are adequate.
- The park is important to the community; in the Parks, Recreation and Culture Master Plan, tennis was identified as a low priority for the community.
- An effort should be made to find the best use of these lands.

K. Campbell, stated:

- The art instructor offered a vision for shared community use of the ball park area.
- The lands could be used for growth of the arts programs connected to the Cedar Hill Arts Centre; an arts festival or sculpture garden for example, would be well attended events.

B. Gilbert, resident, stated:

- Council might consider giving its financial support to the Bowker Creek Initiative instead of to the Clay Courts Society.
- Existing tennis courts could be converted to clay; also the Special Olympics athletes need our support.
- Do not use the greenspace for this purpose.

J. Rowling, Ocean View Place, stated:

- The proposed tennis facility will expose Saanich to financial risk.
- Only a small number of taxpayers will benefit.
- The open field is well used by wildlife as well as the community.
- No private organization should be allowed to take this public space.

R. Bartnik, Hawthorne Street, stated:

- Clay courts are more of an industrial use rather than a natural feature; the environmental impact of the materials and chemicals necessary to build and maintain the proposed clay courts is a concern.
- There may be a better, alternative, soft-surfaced court system.

C. Pickup, Lovat Avenue, stated:

- Council should defer any decision until a comprehensive public consultation process on all possible uses for this land can take place.
- The proposal from the Clay Tennis Court Society should have triggered the

- development of a park concept plan.
- It would not be fiscally responsible to offer a grant and a loan to this private organization.
- The Cedar Hill Arts Centre could be expanded into the outdoor space.
- The Parks, Recreation and Culture Master Plan indicates low support for tennis.

S. Haddon, James Heights, stated:

- The process undertaken to consider this proposal was flawed; the Official Community Plan and the Parks, Recreation & Culture Master Plan were not heeded.
- An opportunity for a community-based vision where residents give input into all potential uses of this land is necessary; an environmental and social review would be desirable or a process similar to that undertaken for the Panama Flats property.

F. Haynes, Prospect Avenue, stated:

- The process has been a problem. A proper process allows for a creative vision in order to develop the best use of the park.
- There are environmental concerns.
- This location may be ideal for the tennis society but the facility could be located elsewhere.

J. Kalina, Oakmount Road, stated:

- The environmental view supports leaving the park as it is.
- Public parks should be preserved for the public; it is not acceptable to hand over public land to a private enterprise.

J. Bates, Ridgeway Street, stated:

- The not-for-profit Cedar Hill Clay Tennis Court Society facility will function as a private club for users.
- This is not the right location for such a facility.

A. Beck, James Heights, stated:

- The costs to the municipality are unsure, as are the possible impacts of the construction of the facility on this site.
- Residents' taxes should not be spent on this project.

B. Trotter, Merriman Place, stated:

- The process undertaken to bring this project forward is not acceptable.
- The public was not involved soon enough.
- This is the wrong place for a tennis facility; restore the wetland instead.

A. Gleichauf, McRae Drive, stated:

- The impact on Bowker Creek is a concern.
- If the tennis courts are permitted before the Bowker Creek Blueprint actions are undertaken, there may be future environmental problems.
- Loss of greenspace for a private club is not a good result.
- A better process would determine what Saanich residents want for this property.

S. Dunford, President of Tennis BC, stated:

- Tennis BC supports the proposed clay court facility; it would be heavily used and ideal for training young tennis athletes.
- Single outdoor tennis courts are not an effective use of resources.

G. Jiwani, Blenkinsop Road, stated:

- Although the tennis facility will provide a healthy activity for some, the majority of the community must be seen to benefit; Council must protect the heritage of the land.
- The financing request is inappropriate.
- Saanich's Environment and Natural Areas Advisory Committee did not support the proposal.

D. Dickson, Monarch Place, stated:

- Saanich has recently approved a new public participation policy which she appreciates as there has been a disconnect between staff and the public; this has resulted in the public not being included early enough in the process, with no linkages between departments.
- The new policy addresses many of these concerns and is intended to create
 a collaborative process which will put the public back in the picture when it
 directly affects their lives.

A. Houle, Meadowvale Drive, stated:

- The clay court facility would be great for competitive tennis players.
- The project pays attention to the environment and is in a good location.

R. Wanbon, Springridge Crescent, stated:

- He supports the project which will improve Bowker Creek, keep the chip trail and preserve greenspace.
- The courts will be well used by the tennis community; due diligence by the municipality is necessary with respect to the financial details but the loan will be repaid.
- There are examples of similar successful partnerships where both elite athletes and non-athletes share facilities.
- There are other ball diamonds in the municipality.

R. Emery, Quadra Street, stated:

- There are valid concerns about the loss of greenspace and the change from public land to a private use.
- The review of the proposal was not adequate; the financials are not convincing.
- A risk assessment is needed.

P. Machin, Doncaster Drive, stated:

- The fields are not well used.
- With joint problems, the benefits of playing on a clay surface are important.
- This is a unique opportunity for Saanich and the region.

D. Chapman, Consumer Drive, stated:

- The property was swampland in the past and therefore the soil quality is uncertain.
- Other great uses for the park are possible.
- It would be appropriate for residents to have an opportunity to vote on the proposal during an election.
- P. Haddon, James Heights, stated:
- These fields should be saved for future generations.
- The report presented is not a balanced assessment of all needs of the community; no other options were identified or considered.
- The residents have demonstrated their interest in Cedar Hill Park and will partner with the Parks Department in determining the future of the park.
- P. Houston, Tracksell Avenue, stated:
- The land belongs to the residents of Saanich and should not be given away by Council.
- It is inappropriate to provide financial support to this organization.

Mayor Leonard announced that with many persons still waiting an opportunity to speak, the meeting would adjourn and reconvene on Thursday, January 23, 2014 at 7:30 pm in the Garth Homer Centre Auditorium, 813 Darwin Avenue.

The meeting adjourned at 10:38 pm.	
CH/	 CHAIR
I hereby certify these Minutes are accur	are accurate
MUNICIPAL CLE	PAL CLERK